### REPORT OF THE AUDIT OF THE CLARK COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2002



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS www.kyauditor.net

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### **EXECUTIVE SUMMARY**

# AUDIT EXAMINATION OF THE CLARK COUNTY FISCAL COURT

### For The Fiscal Year Ended June 30, 2002

The Auditor of Public Accounts has completed the Clark County Fiscal Court audit for fiscal year ended June 30, 2002. We have issued an unqualified opinion on the financial statements taken as a whole. Based upon the audit work performed, the financial statements are presented fairly in all material respects.

### **Financial Condition:**

Fund balances decreased by \$653,389 from the beginning of the year, resulting in a cash surplus of \$3,925,524 as of June 30, 2002.

### **Debt Obligations:**

Total bonded debt principal as of June 30, 2002, was \$2,955,000. Future collections of \$3,568,169 are needed over the next 14 years to pay all bonded debt principal and interest.

Capital lease principal agreements totaled \$2,509,000 as of June 30, 2002. Future principal and interest payments of \$3,658,768 are needed to meet these obligations.

### **Deposits:**

The fiscal court's deposits were insured and collateralized by bank securities or bonds.

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# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable John Myers, Clark County Judge/Executive
Honorable Drew Graham, Former Clark County Judge/Executive
Members of the Clark County Fiscal Court

### **Independent Auditor's Report**

We have audited the accompanying statement of assets, liabilities, and equity arising from cash transactions of Clark County, Kentucky as of June 30, 2002, the statement of cash receipts, cash disbursements, and changes in cash balances, the statement of cash receipts, cash disbursements, and changes in cash balances - proprietary fund type, and the related statement of cash flows - proprietary fund type for the year then ended. These financial statements are the responsibility of the Clark County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, Clark County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and equity arising primarily from cash transactions as of June 30, 2002, of Clark County, Kentucky, and the revenues received and expenditures paid and the cash flows of its enterprise fund for the year then ended, in conformity with the modified cash basis of accounting.

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
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Members of the Clark County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 4, 2003, on our consideration of Clark County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The accompanying financial information listed as supporting schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements of Clark County, Kentucky. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed -November 4, 2003

### **CLARK COUNTY OFFICIALS**

### For The Fiscal Year Ended June 30, 2002

### **Fiscal Court Members:**

Drew Graham County Judge/Executive

Clifton R. Smith Magistrate
Gerald Rogers Magistrate
Billy Thomas Magistrate
Joe McCord Magistrate
Gary Taylor Magistrate
Richard Mink Magistrate
John Henry Ramsey Magistrate

### **Other Elected Officials:**

Gardner Wagers County Attorney

Bobby Stone Jailer

Anita S. Jones County Clerk

David Hunt Circuit Court Clerk

Gary Lawson Sheriff

Karen Bushart Property Valuation Administrator

David Jacobs Coroner

### **Appointed Personnel:**

Jean Logsdon County Treasurer



# STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS

### CLARK COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS

June 30, 2002

	Governmental Fund Type								
	General			Special Revenue		Debt Service			
Assets and Other Resources									
<u>Assets</u>									
Cash and Cash Equivalents Investments	\$	2,369,883	\$	1,039,850	\$	368,686			
Total Assets	\$	2,369,883	\$	1,039,850	\$	368,686			
Other Resources									
Amounts to Be Provided in Future Years for: Capital Lease Principal Payments Bond Principal Payments	\$	2,509,000	\$		\$	2,586,314			
Total Other Resources	\$	2,509,000	\$	0	\$	2,586,314			
Total Assets and Other Resources	\$	4,878,883	\$	1,039,850	\$	2,955,000			

CLARK COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS June 30, 2002 (Continued)

	oprietary und Type	(Mem	Totals orandum Only)
E	nterprise		
\$	160,375	\$	3,570,108 368,686
_\$	160,375	\$	3,938,794
\$		\$	2,509,000 2,586,314
\$	0	\$	5,095,314
\$	160,375	\$	9,034,108

CLARK COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS June 30, 2002 (Continued)

	Governmental Fund Type							
	General			Special Revenue		Debt Service		
Liabilities and Equity								
<u>Liabilities</u>								
Capital Leases (Note 5)	\$	2,509,000	\$		\$			
Bonds: Series 1997 (Note 4)						2,955,000		
Total Liabilities	\$	2,509,000	\$	0	\$	2,955,000		
<u>Equity</u>								
Retained Earnings								
Fund Balances:	\$		\$	1 020 050	\$			
Reserved Unreserved		2,369,883		1,039,850				
Total Equity	\$	2,369,883	\$	1,039,850	\$	0		
Total Liabilities and Equity	\$	4,878,883	\$	1,039,850	\$	2,955,000		

CLARK COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS June 30, 2002 (Continued)

Proprietary	Totals
Fund Type	(Memorandum Only)

T .	•
Ente	rprise

\$	\$ 2,509,000
	2,955,000
\$ 0	\$ 5,464,000
\$ 160,375	\$ 160,375
	1,039,850
 	 2,369,883
\$ 160,375	\$ 3,570,108
\$ 160,375	\$ 9,034,108



### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

# CLARK COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

For The Fiscal Year Ended June 30, 2002

	General Fund Types							
Cash Receipts	Road and General Bridge Fund Fund		Jail Fund		Gov Ec As	Local vernment conomic sistance Fund		
Schedule of Operating Revenue Other Financing Sources: Transfers In Kentucky Advance Revenue Program	\$	4,246,532 22,829 2,805,000	\$	895,569	\$	883,624	\$	77,952
Total Cash Receipts	\$	7,074,361	\$	895,569	\$	883,624	\$	77,952
Cash Disbursements								
Comparative Schedule of Final Budget and Budgeted Expenditures Other Financing Uses: Transfers Out Bonds: Principal Paid Interest Paid	\$	4,218,104 204,655	\$	1,072,234	\$	1,306,628 150,649	\$	72,203
Capital Leases - Principal Kentucky Advance Revenue Program Repaid		2,805,000						
Total Cash Disbursements	\$	7,227,759	\$	1,072,234	\$	1,457,277	\$	72,203
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 2001*	\$	(153,398) 1,995,952	\$	(176,665) 235,369	\$	(573,653) 984,854	\$	5,749 38,405
Cash Balance - June 30, 2002*	\$	1,842,554	\$	58,704	\$	411,201	\$	44,154

<sup>\*</sup> Cash Balance Includes Investments

### CLARK COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES For The Fiscal Year Ended June 30, 2002 (Continued)

Special Revenue Fund Types							
]	Water District Fund	Special Reserve- Rockwell Property Fund		State Grants Fund		Federal Grants Fund	
\$	226,048	\$	32,695	\$	909,190	\$	21,531
\$	226,048	\$	32,695	\$	909,190	\$	21,531
\$	126,048	\$	54,002	\$	645,594	\$	21,531
	100,000						
\$	226,048	\$	54,002	\$	645,594	\$	21,531
\$		\$	(21,307) 674,864	\$	263,596 122,697	\$	
\$	0	\$	653,557	\$	386,293	\$	0

### CLARK COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES For The Fiscal Year Ended June 30, 2002 (Continued)

Debt Service Fund Type

Cash Receipts		Public roperties orporation Fund	(M	Totals Iemorandum Only)
Schedule of Operating Revenue	\$	8,680	\$	7,301,821
Other Financing Sources:				
Transfers In		355,304		378,133
Kentucky Advance Revenue Program				2,805,000
Total Cash Receipts	\$	363,984	\$	10,484,954
<u>Cash Disbursements</u>				
Comparative Schedule of Final Budget				
and Budgeted Expenditures	\$		\$	7,516,344
Other Financing Uses:	_		_	,,===,===
Transfers Out		22,829		378,133
Bonds:		,		- · · · , · · ·
Principal Paid		215,000		215,000
Interest Paid		149,975		149,975
Capital Leases - Principal		,		100,000
Kentucky Advance Revenue Program				•
Repaid				2,805,000
Total Cash Disbursements	\$	387,804	\$_	11,164,452
Excess (Deficiency) of Cash Receipts				
Over (Under) Cash Disbursements	\$	(23,820)	\$	(679,498)
Cash Balance - July 1, 2001*		392,506		4,444,647
Cash Balance - June 30, 2002*	\$	368,686	\$	3,765,149

<sup>\*</sup> Cash Balance Includes Investments

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES - PROPRIETARY FUND

# CLARK COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES - PROPRIETARY FUND

### For The Fiscal Year Ended June 30, 2002

		nterprise
	Fu	nd Type
	Jail	Canteen Fund
Cash Receipts		_
Receipts - Jail Canteen	\$	198,137
Total Cash Receipts	\$	198,137
Cash Disbursements		
Expenditures - Jail Canteen	\$	172,028
Total Cash Disbursements	\$	172,028
Excess of Cash Receipts Over Cash Disbursements		26,109
Cash Balance - July 1, 2001		134,266
Cash Balance - June 30, 2002	\$	160,375



# STATEMENT OF CASH FLOWS - PROPRIETARY FUND

### CLARK COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND

### For The Fiscal Year Ended June 30, 2002

	Eı	nterprise
	Fu	ınd Type
	Jai	l Canteen
		Fund
Cash Flows From Operating Activities:		
Cash Received From Inmates For		
Canteen Purchases	\$	198,137
Payments to Suppliers		172,028
Net Cash Provided By Operating Activities	\$	26,109
Net Increase in Cash And Cash Equivalents	\$	26,109
Cash and Cash Equivalents - July 1, 2001		134,266
Cash and Cash Equivalents - June 30, 2002	\$	160,375

# CLARK COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2002

### Note 1. Summary of Significant Accounting Policies

### A. Reporting Entity

The financial statements of Clark County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Clark County Public Properties Corporation as part of the reporting entity.

The Clark County Public Properties Corporation is established for the purpose of providing long-term financing for approved projects. The Clark County Fiscal Court is financially accountable for the component unit; therefore, management must include the component unit as part of the reporting entity and its financial activity is blended with that of the Fiscal Court

### Additional - Clark County Constitutional Elected Officials

- Circuit Court Clerk
- County Attorney
- County Clerk
- County Sheriff
- Property Valuation Administrator

The Kentucky constitution provides for election of the above officials from the geographic area constituting Clark County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices.

### B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Clark County Fiscal Court's fund types, a definition of each, and county funds included within each fund type are listed below.

### 1) General Fund Type

General Fund Type accounts for all financial resources except those required to be accounted for in another fund type. The Clark County General Fund Type includes the following county funds: General Fund, Road and Bridge Fund, Jail Fund, and the Local Government Economic Assistance Fund.

### Note 1. Summary of Significant Accounting Policies (Continued)

### B. Fund Accounting (Continued)

### 2) Special Revenue Fund Type

Special Revenue Fund Type accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for the specified purpose. The Clark County Special Revenue Fund Type includes the following county funds: The Water District Fund, Special Reserve - Rockwell Property Fund, State Grants Fund, and the Federal Grants Fund.

### 3) Debt Service Fund Type

Debt Service Fund Type accounts for the accumulation of resources for the payment of general long-term debt principal and interest and includes funds for the Clark County Public Properties Corporation Fund. Debt service is provided through annual transfers from the General Fund Type in the amount of the debt service requirements for the year.

### 4) Enterprise Fund Type

The Enterprise Fund Type is used to report an activity for which a fee is charged to external users for goods or services. The Clark County Enterprise Fund Type includes the Jail Canteen Fund, which is maintained by the county jailer.

The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund. Technical Audit Bulletin 93-002 provides additional accounting and expenditure guidance for acceptable jail canteen operations. All profit expenditures were for the benefit and/or recreation of the inmates.

### C. Basis of Accounting

For all fund types, the county utilizes a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Long-term receivables, long-term obligations and amounts to be provided in future years to retire debt are recorded in the financial statements. The amount to be provided in future years to retire debt is offset by any cash or cash equivalents held by the county in a bond or debt service fund.

Note 1. Summary of Significant Accounting Policies (Continued)

### C. Basis of Accounting (Continued)

The State Local Finance Officer does not require the county to maintain a general fixed assets group of accounts; therefore the value of the county's fixed assets are not included in the financial statements. These fixed assets include buildings, equipment and land that are owned by the county.

### D. <u>Legal Compliance - Budget</u>

The Clark County budget is adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

Formal budgets are not adopted for the Public Properties Corporation Fund and the Jail Canteen Fund because bond indentures and other relevant contractual provisions require specific payments to and from these funds annually and transfers are budgeted in the General Fund Type to comply with these requirements. The Department for Local Government does not require these funds to be budgeted.

### E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

### Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.41 percent. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.28 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report.

### Note 3. Deposits and Investments

### A. <u>Deposits</u>

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of June 30, 2002, the county's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the county's agent in the county's name, or provided surety bond which named the county as beneficiary/obligee on the bond.

### B. Investments

The county's investments are categorized below to give an indication of the level of risk assumed by the county at year-end. Category 1 includes investments that are insured or registered or the securities are held by the county or by the county's agent in the county's name. Category 2 includes uninsured and unregistered investments where the securities are held by the financial institution in the county's name. Category 3 includes uninsured and unregistered investments where the securities were held by the financial institution, but not in the county's name.

Types of			Category				C	Carrying		Market	
Investments		1		2		3		Amount		Value	
U.S. Treasury	Ф	260.606	Φ.	0	Φ.			Φ.	260,606	Φ.	260 606
Obligations	_\$	368,686	_\$_	0	\$_		0	\$	368,686	_\$_	368,686

Note 4. Long-Term Debt

Refunding Revenue Bonds (Courthouse and Detention Facilities Projects)

On October 4, 1997, the Public Properties Corporation issued \$3,970,000 in First Mortgage Refunding Revenue Bonds for the purpose of refinancing the Court and Detention Facilities Projects prior bond issues. The bond proceeds are being held in escrow and will be used to make the principal and interest payments on the two prior bond issues. Principal payments are due each June 1, and interest payments are due each June 1, and December 1, with final maturity in fiscal year 2016. The amount of principal outstanding as of June 30, 2002, was \$2,955,000.

Bond Payment Schedule							
Fiscal Year Due	Interest Rate	Interest Due		11101000		Principal Due	
2003 2004 2005 2006 2007 2008-2012	4.500% 4.500% 4.500% 4.500% 4.550% 4.5% - 5.1%	\$	140,300 130,400 119,825 108,800 97,325	\$	220,000 235,000 245,000 255,000 270,000 1,140,000		
2013-2016	5.100%		297,485 87,720		590,000		
Total		\$	981,855	\$	2,955,000		

Note 5. Capital Lease Agreements

A. On June 18, 1993, Clark County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust for the expanded construction of rural waterlines. The amount of the lease was \$1,250,000 to be repaid in 300 monthly payments of varying amounts terminating February 1, 2018. The outstanding principal balance as of June 30, 2002, was \$976,000.

Lease Payment Schedule							
Fiscal Year Due	Interest Rate	]	Interest Due		Principal Due		
2003 2004	4.71% 4.71%	\$	45,185 43,261	\$	40,000 42,000		
2005 2006 2007	4.71% 4.71% 4.71%		41,244 39,132 36,907		44,000 46,000 49,000		
2008-2012 2013-2017 2018	4.71% 4.71% 4.71%		146,206 68,480 2,418		290,000 377,000 88,000		
Total		\$	422,833	\$	976,000		

### Note 5. Capital Lease Agreements (Continued)

B. On October 5, 1995, Clark County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust for the expanded construction of rural waterlines. The amount of the lease was \$1,400,000 to be repaid in 300 monthly payments of varying amounts terminating February 1, 2019. The outstanding principal balance as of June 30, 2002, was \$1,171,000.

Lease Payment Schedule							
Fiscal Year Due	Interest Rate	]	Interest Due		Principal Due		
2003	5.28%	\$	60,839	\$	45,000		
2004 2005	5.28% 5.28%		58,397 55,818		48,000 50,000		
2006 2007	5.28% 5.28%		53,134 50,323		52,000 55,000		
2008-2012 2013-2017	5.28% 5.28%		203,896 108,843		320,000 407,000		
2018-2019 Total	5.28%	<u> </u>	11,255 602,505	\$	194,000 1,171,000		
					· /		

C. On May 7, 2001, Clark County entered into a lease agreement with the Kentucky Association of Counties Leasing Trust in order to refinance the lease agreement originally entered into on November 1, 1990, for the expanded construction of rural waterlines. The amount of the lease was \$382,000 to be repaid in 180 monthly payments of varying amounts terminating November 1, 2015. The outstanding principal balance as of June 30, 2002, was \$362,000.

Lease Payment Schedule							
Fiscal Year Due	Interest Rate	11101010		Principal Due			
2003 2004 2005 2006 2007 2008-2012 2013-2016	4.45% 4.45% 4.45% 4.45% 4.45% 4.45%	\$	15,738 14,830 13,895 12,942 11,945 43,202 11,878	\$	20,000 21,000 21,000 22,000 23,000 130,000 125,000		
Total	3 /0	\$	124,430	\$	362,000		

### Note 5. Capital Lease Agreements (Continued)

Clark County entered into a sublease agreement with the East Clark Water District to use the waterlines. The sublease agreement requires the East Clark Water District to make all lease payments. The East Clark Water District is in substantial compliance with the terms of the sublease agreement.

Total lease principal outstanding, for the Water District, as of June 30, 2002, was \$2,509,000.

### Note 6. Related Party Transaction

During the fiscal year ended June 30, 2002, Clark County Fiscal Court conducted business with Laymor Paving. Officers of Laymor Paving include Magistrate Gerald Rogers' brother and son. Payments of \$9,695 were made to Laymor Paving during the fiscal year. The Clark County Ethics Board reviewed this transaction and ruled that under the current ethics code no ethical violation had occurred.

### Note 7. Insurance

For the fiscal year ended June 30, 2002, Clark County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

### Note 8. Solid Waste Landfill - Lease Agreement

On June 4, 1998, Clark County Fiscal Court (hereinafter "County") entered into a lease agreement with Winchester Municipal Utilities (hereinafter "WMU") for the rental of county property upon which the County and WMU formerly operated landfills. The lease states, in part, "it is necessary for WMU to continue occupancy of the farm to meet post closure requirements of state and federal law." Terms of the lease, in part, "shall be twenty (20) years from the date hereof, or a minimum of two years after the landfills have closure certification from the state;" and call for a rental payment of "One Dollar (\$1.00) per year." The lease defines liabilities with regard to the maintenance of access roads, use of the property, insurance on the property, and the allocation of post closure care costs provided by WMU. The County made payments to WMU in the amount of \$51,036 during the fiscal year ended June 30, 2002, for its share of post closure care costs.

# COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

# CLARK COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

#### For The Fiscal Year Ended June 30, 2002

Budgeted Funds	(	Budgeted Operating Revenue	Actual Operating Revenue	 Over (Under) Budget
General Fund Type				
General Fund Road and Bridge Fund Jail Fund Local Government Economic Assistance Fund	\$	7,818,062 873,000 803,928 47,230	\$ 4,246,532 895,569 883,624 77,952	\$ (3,571,530) 22,569 79,696 30,722
Special Revenue Fund Type				
Water District Fund Special Reserve - Rockwell Property Fund State Grants Fund Federal Grants Fund		240,000 25,000 1,004,394 40,000	 226,048 32,695 909,190 21,531	 (13,952) 7,695 (95,204) (18,469)
Totals	\$	10,851,614	\$ 7,293,141	\$ (3,558,473)
Reconciliation				
Total Budgeted Operating Revenue Above Add: Budgeted Prior Year Surplus Less: Other Financing Uses				\$ 10,851,614 3,739,970 (3,277,440)
Total Operating Budget Per Comparative Schedule Of Final Budget and Budgeted Expenditures				\$ 11,314,144





### CLARK COUNTY SCHEDULE OF OPERATING REVENUE

For The Fiscal Year Ended June 30, 2002

#### GOVERNMENTAL FUND TYPE

Revenue Categories	Totals (Memorandum Only)	General Fund Type	Special Revenue Fund Type	Debt Service Fund Type
Taxes	\$ 2,723,228	\$ 2,723,228	\$	\$
Excess Fees	401,358	401,358		
Licenses and Permits	36,951	36,951		
Intergovernmental Revenues	3,443,783	2,522,252	921,531	
Charges for Services	309,652	83,604	226,048	
Miscellaneous Revenues	191,619	191,619		
Interest Earned	195,230	144,665	41,885	8,680
Total Operating Revenue	\$ 7,301,821	\$ 6,103,677	\$ 1,189,464	\$ 8,680



## COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

# CLARK COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

For The Fiscal Year Ended June 30, 2002

	GENERAL FUND TYPE					
Expenditure Categories		Final Budget		Budgeted spenditures		Under (Over) Budget
General Government Protection to Persons and Property General Health and Sanitation Social Services Recreation and Culture Roads Bus Service Other Transportation Facilities and Services Debt Service Capital Projects	\$	1,421,863 3,248,053 334,570 123,600 474,197 871,770 14,000 7,500 68,000 2,047,152	\$	1,274,057 2,744,733 278,726 117,921 270,098 850,896 13,060 37,373 453,329	\$	147,806 503,320 55,844 5,679 204,099 20,874 940 7,500 30,627 1,593,823
Administration		739,048		628,976		110,072
Total Operating Budget - General Fund Type	\$	9,349,753	\$	6,669,169	\$	2,680,584
Other Financing Uses: Borrowed Money- Kentucky Advanced Revenue Program - Principal Transfers to Public Properties Corporation Fund		2,805,000 372,440		2,805,000 355,304		17,136
TOTAL BUDGET - GENERAL FUND TYPE	\$	12,527,193	\$	9,829,473	\$	2,697,720

CLARK COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES For The Fiscal Year Ended June 30, 2002 (Continued)

	SPECIAL REVENUE FUND TYPE					YPE
Expenditure Categories		Final Budget		udgeted penditures		Under (Over) Budget
General Government	\$	603,300	\$	54,002	\$	549,298
Protection to Persons and Property		54,000				54,000
General Health and Sanitation		40,872		22,403		18,469
Recreation and Culture		1,126,219		644,722		481,497
Debt Service		140,000		126,048		13,952
Total Operating Budget - Special Revenue Fund Type	\$	1,964,391	\$	847,175	\$	1,117,216
Other Financing Uses: Capital Leases - Principal		100,000		100,000		
TOTAL BUDGET - SPECIAL REVENUE FUND TYPE	\$	2,064,391	\$	947,175	\$	1,117,216

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

Honorable John Myers, Clark County Judge/Executive Members of the Clark County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Clark County, Kentucky, as of and for the year ended June 30, 2002, and have issued our report thereon dated November 4, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Clark County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Clark County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.



Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and is not intended to be, and should not be, used by anyone other than the specified party.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed -November 4, 2003

### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### CLARK COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2002

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### CLARK COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2002

The Clark County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Drew Graham

County Judge/Executive

Jean Logsdon

County Treasurer